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The Director of Central Intelligence

Washington, D.C. 20505

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Resource Management Staff

19 October 1978

MEMORANDUM FOR: Vice Admiral B. R. Inman, USN
Director, National Security Agency
Program Manager, CCP

FROM:

Acting Director, Policy Guidance Officer

SUBJECT: Input to the DCI's Annual Report

1. As you know, preparation of the DCI's Annual Report for calendar year 1978, due to the President and the Congress by 25 January 1979, is now under way. Thank you for your letter of 16 October offering any support needed. The DCI has approved a concept for this year's Annual Report which is more selective than last year's, both because this seems more appropriate to a 1978 characterized by attention to key intelligence issues rather than the comprehensive report approach used for 1977 as a year of extensive community restructuring, and also to limit length for a busy reader to a manageable 30-40 pages (last year's ran 80 plus). The DCI has also approved an outline for this year's report (Attachment 1). Part I is designed to allow the DCI to highlight the particular characteristics and emphases of 1978 in intelligence; Part II is intended to air several issues of great importance to him, his key Executive users, and the Congress. The Annual Report will carry a high classification and receive extremely limited distribution.

2. You are welcome to provide input or comment on any of the outline topics. We specifically request input, however, on two aspects of the Part II issue of special concern pertaining to trade-off issues involving the future mixture of technical sensors: HF modernization and COMINT/ELINT upgrade needs/packages.

3. With respect to HF modernization, we offer the following breakdown to help structure your thoughts and input; this can certainly be modified if you can improve it:

a. a brief statement of the current US SIGINT situation in terms of:

[Redacted box]

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- fiscal and overseas political manpower/sites constraints;
- impact of current US equipment obsolescence on effectiveness and cost-effectiveness.

b. a generalized estimate of projected future target use of HF for what purposes (including whether primary or backup) and over what time period (again differentiating grossly among targets as above);

c. For the US SIGINT system, which intelligence objectives (strategic threat assessment, I&W, support to tactical military operations, treaty monitoring, foreign policy support, regional unrest, S&T, economics and natural resources) against which types of targets (e.g., Soviet-Warsaw Pact, China, North Korean, Middle East, African) are satisfied only (if at all) or partially (with a rough differentiation of whether principal, major contributing lesser degree of back-up source) by HF collection? Since the principal Annual Report audience is non-expert, this question might be answered most meaningfully by a representative range of specific examples.

d. With respect to HF as a back-up source of information also or partially provided through other collectors, provide specific reasons and examples why and to what degree, from the point of view of the SIGINT manager, system flexibility and redundancy are (1) necessary, or (2) desirable.

e. What kinds of general considerations drive your overall HF modernization plan and dictate priorities as to types and locales of upgrade sequence?

f. What general comments do you have, from the US SIGINT manager's point of view, on the trade-offs--both mission (national centralized needs vs. support to tactical commanders) and cost-effectiveness--involved in modernizing vs. [REDACTED]

4. With respect to COMINT/ELINT upgrade needs and attendant appropriate packages, what principal considerations (target evolution, user priorities, priorities, system flexibility vs. cost, etc.) does the US SIGINT System manager bring to planning and trade-off choices for the future mix of COMINT and ELINT sensors? What we would like to do here is to assist the principal (non-expert) Annual Report readers to see beyond the trees of current systems and their various upgrade needs to the fundamentals involved in planning an overall system for the mid-1980s and beyond that is both reasonably effective and fiscally responsible.

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5. [] is responsible for producing this year's DCI Annual Report. Please identify a principal point of contact for her to work with. Given the difficulties of communicating on these complicated topics both briefly and fairly, you may wish to suggest some conversations as well as written input. We shall need your comments by COB 10 November, in order to accomplish integrated drafting of the entire Annual Report in November, review in December, and DCI clearance and production in January.

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Attachments:

1. DCI Revised Outline - AR for 1978
2. DCI letter to NFIB principals requesting help on Annual Report

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DCI/RMS/ [] (19 Oct 78)

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6 October 1978

DCI REVISED OUTLINE - ANNUAL REPORT FOR 1978

I. 1978 in Intelligence

A. Execution of the E.O. and Other Organizational Questions

1. evolution of the PRC(I); work on user priorities
2. resources: experience in use of DCI's budget authority
3. production
 - a. NFAC's first full year
 - b. DIA
 - c. INR
 - d. DCI substantive committees (EIC, JAEIC, STIC, WSSIC)
4. collection
 - a. status of NITC
 - b. 3 DCI collection committees
5. other management
 - a. DDCI
 - b. NFIB: shifting membership/concerns
6. I&W

B. New or Altered Emphases in Analysis

1. strategic balance: new developments & experience in communicating them
2. proliferating support for arms limitation talks
3. emergence of China as an active world player
4. world petroleum supply

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5. substantive support for crises--e.g., Ogaden, Shaba II
(Afghanistan?)
- C. Intelligence and the Congress
 1. activities in support of both oversight committees
 2. activities in support of other committees
 3. charter legislation
- D. Legal and Propriety Issues
- E. Security and Counterintelligence Issues
 1. Espionage
 - a. Kampiles
 - b. "moles," etc.
 - c. counterintelligence initiatives
 2. Leaks
 - a. Authors
 - b. Others
 - c. Remedies?
 3. Other security measures; e.g., implementation of new industrial security measures
 4. New directions in foreign counterintelligence program
 1. role of new DCI CI coordinator
 2. PRC (CI)
- F. Covert Action - emphasis on mission and programs
- G. Intelligence and the public - new emphases

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H. Major Accomplishments 1978

- a.
- b.
- c.
- d.

II. KEY ISSUES (lead into with NFIP graphics)

The early 1980s budget bow wave and trade-off issues on technical sensors

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issues, outcome,
rationale;

COMINT/ELINT upgrade needs, appropriate packages

HF modernization

Quality of Analysis and Policy Support

including progress on improving interdisciplinary analysis

collection/production: an appropriate budget balance?

Community ADP

National/Tactical Interface Issues

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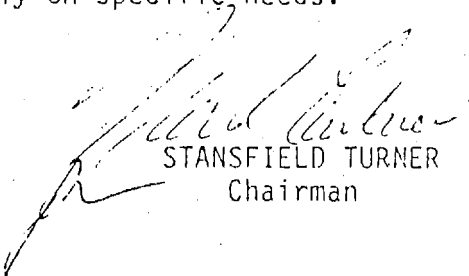
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NATIONAL FOREIGN INTELLIGENCE BOARD

NFIB-6.1/10
2 October 1978

MEMORANDUM FOR THE NATIONAL FOREIGN INTELLIGENCE BOARD

SUBJECT: My Annual Report

I very much appreciated the help that you and your organizations provided a year ago in the preparation of my first report as DCI on the Intelligence Community to the President and the Congress. Preparation of this year's Annual Report is now underway, and I would be grateful if you and your organizations would assist with input and/or review as requested. The staff of my Deputy for Resource Management will be in touch with you shortly on specific needs.



STANSFIELD TURNER
Chairman

(29 September 1978)

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